

1 THE PROVINCIAL COURT OF MANITOBA

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4 BETWEEN:) Mr. M. Minuk
 5) for the Crown
 6 HER MAJESTY THE QUEEN,)
 7) R. Wolson, Q.C.
 8 - and -) for the Accused
 9)
 10 DEREK GRANT HARVEYMORDENZENK,)
 11) Sentence delivered
 12) Accused.) October 29, 2007

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15 WYANT, C.P.J. (Orally)

16 At the outset, I want to address the family of
 17 Crystal Taman. I have spent countless hours since August
 18 the 22nd thinking about this case and during that time I
 19 have read and re-read and played over in my memory the words
 20 that you had to say to me in your victim impact statements
 21 and the emotion that those words were presented with. I
 22 have struggled to find something that I could say to you
 23 that would adequately express my feelings and heartfelt
 24 sympathy to you on your loss. But as you well know, there
 25 are no words that can do that. Unless someone has
 26 experienced the kind of loss and pain you have, no one could
 27 possibly imagine how devastating that would be; in an
 28 intellectual way, maybe; but in reality, we're all incapable
 29 of understanding and feeling the depth of emotion and the
 30 loss that you feel. In an instant, a lifetime of memories
 31 was lost; a future of what could have been was replaced with
 32 a memory of what has been and an eternal nightmare of what-
 33 ifs and whys. I recognize the enormous pain you still
 34 endure and the devastating impact on you individually and on

1 your family as a whole. It is so, so sad.

2 Like so many other people, I wish I could wave a
3 magic wand and turn back time, but as you know, life is not
4 like that. You have no second chances here. Instead of a
5 life of hope and happiness and laughter, you live a life of
6 pain and anguish, of emptiness and grief. It is a tragedy
7 of enormous proportions to you and one that no sentence of
8 this court can ever heal.

9 In the end, I hope you will accept a very simple
10 and heartfelt "I'm sorry" from me for your loss of Crystal.
11 It is clear that she was deeply loved by so many and I hope
12 that those wonderful memories of her life and her generosity
13 and gentle spirit will sustain you and give you comfort in
14 the years to come.

15 I can say that this has been, as you can tell, a
16 difficult case for me to separate the emotional aspects from
17 the legal ones, but something that, I hope you appreciate is
18 what I must do, of course.

19 I also want to say to you that I recognize that
20 these legal proceedings have not been kind to any of you,
21 and for that I also apologize. It has been over two and a
22 half years since Crystal died and yet here we are still
23 dealing with the legal aftermath. By any standard, that is
24 a horrible length of time.

25 In saying this, I am attributing no blame to
26 anyone for that delay because I do not possess all the facts
27 to make a judgment on whether it is unreasonable or not in a
28 legal sense. I recognize that in the litigation of cases
29 sometimes exigencies prevent a speedy resolution, but I
30 think no one could argue that this delay is exceptionally
31 regrettable. I do now understand that part of the
32 delay resulted in Mr. Minuk having to request a re-
33 investigation by the Royal Canadian Mounted Police.

34 As well, I want to say to you that I recognize

1 that the manner in which this case has proceeded before me
2 for sentencing has created its own anguish for you. I
3 intend to comment on aspects of that in my decision this
4 afternoon.

5 I will now turn to comment on what I would
6 describe as "A Tale of Two Cases".

7 On August the 22nd, 2007, submissions were made
8 before me. In essence, Mr. Minuk and Mr. Wolson, both
9 respected members of the bar and very experienced counsel,
10 presented a factual basis for the plea by Mr. Zenk to one
11 count of dangerous driving that caused the death of Crystal
12 Taman and jointly recommended a disposition by way of a
13 conditional sentence.

14 In support of the joint position, I was given a
15 presentation of facts and justification that I thought
16 appeared to be carefully orchestrated. In saying that, I do
17 not mean to imply that orchestrating a presentation is
18 necessarily a bad thing to do, but rather, I comment that
19 way because it was clear to me, at that time anyway, that
20 the factual basis of the plea and the joint recommendation
21 had been carefully agreed to by both counsel. There was, in
22 reality, a paucity of facts given to the court surrounding
23 the circumstances of what happened on the morning of
24 February 25th, 2005. Words were carefully chosen.

25 For example, Mr. Minuk, in describing the hours
26 prior to the accident and the activities of the accused with
27 his police comrades, used the phrase that there was,
28 "anecdotal historical evidence" of the consumption of
29 alcohol by Mr. Zenk. That phrase was carefully articulated.

30 Counsel presented a joint list of authorities and
31 a joint recommendation for sentence. Both Mr. Minuk and Mr.
32 Wolson clearly stated that, based on their reading of the
33 case law and based on precedent, on these facts, a
34 conditional sentence of two years less one day should be

1 imposed. I was left with the clear evidentiary factual
2 basis that the guilty plea by Mr. Zenk to this charge was
3 based on a combination between the consumption of some
4 alcohol by the accused - that was the anecdotal historical
5 evidence of consumption that I referred to - along with an
6 accident which appears to be unexplained, where there was no
7 evidence of excessive speed or erratic driving, but an
8 accident where the accused, in the light of day, ignored
9 yellow warning lights and the red light at the intersection
10 where Crystal Taman's stationary car was situated and the
11 brake lights on her car and ploughed into her without
12 braking or slowing down at any point.

13 I confirmed that position with Mr. Minuk on August
14 22nd and there was no submission from Mr. Wolson to the
15 contrary other than Mr. Wolson pointed out that impairment
16 of the accused was not a factor and that the dangerous
17 driving of the accused was due to inadvertence. I accepted
18 the fact that impairment was not an issue as the accused had
19 not pled guilty to an offence involving impaired driving and
20 no evidence of that was presented before me. There was no
21 direct comment from the defence that disputed the Crown's
22 set of facts that talked about the historical and anecdotal
23 evidence of the consumption of alcohol. Mr. Wolson, in
24 passing, simply said this was a case where there was mention
25 of alcohol consumption by the Crown but no proof of it.

26 In all respects, this case was presented wrapped
27 up in a tight package with no dispute on the facts or the
28 sentence from either counsel, right down to the conditions
29 to be imposed. In fact, of significant note, was the fact
30 that one of the conditions counsel had agreed ought to be
31 imposed was that the accused attend, participate in and
32 complete a substance abuse assessment and treatment. Mr.
33 Minuk said that in both the Bazylewski case and the
34 Duchominsky case, where there was historical evidence,

1 anecdotal as it was, of alcohol consumption prior to driving
2 but impairment could not be proven, the courts in those
3 cases, much like this, imposed such a condition which
4 includes alcohol. This re-emphasized to me that alcohol
5 consumption was a factor in this case.

6 This case was presented to me by both counsel that
7 they were in complete agreement as to the facts and the
8 sentence. If counsel were disputing any fact relative to
9 the joint recommendation, there is an obligation to notify
10 the court. I received no such notification.

11 After the case was adjourned for my decision, I
12 wrote a letter to counsel telling them that I was
13 considering rejecting the joint recommendation on the basis
14 that Mr. Zenk was a police officer and therefore a higher
15 standard of conduct was expected from him.

16 Pursuant to many Manitoba Court of Appeal
17 decisions, most recently in R. v. Perron from 2007, I was
18 required to advise counsel of my discomfort and concerns and
19 to invite them to make submissions. The Court of Appeal has
20 been very clear that it is a reversible error for a trial
21 judge to reject a joint recommendation without telling
22 counsel of their concerns and allowing counsel to make
23 further submissions.

24 The purpose of those submissions is not simply a
25 formality to a preconceived decision. A trial judge must
26 always keep an open mind on a matter until those submissions
27 have had a full airing in court, and I made that quite clear
28 in my opening comments on September 12th.

29 What happened at the subsequent court hearing on
30 September 12th was very troubling to me. For the first time
31 in court, I heard that this joint recommendation was made as
32 a result of a plea bargain. Nowhere was the term "plea
33 bargain" mentioned to me in August.

34 Now, I recognize that for most lay people, this

1 discussion might be difficult to understand. Let me
2 explain:

3 The Manitoba Court of Appeal in many cases,
4 including R. v. Pashe, R. v. Sinclair and R. v. McKay, has
5 outlined the rules and guidelines that sentencing judges
6 must apply in assessing joint recommendations. Included in
7 those guidelines are the following:

8 That a sentencing judge should give a joint
9 recommendation very serious consideration and should only
10 depart from the joint submission when there are cogent
11 reasons for doing so.

12 In determining the cogent reasons, the sentencing
13 judge must take into account all of the circumstances of a
14 joint submission, including if the joint submission was part
15 of a plea bargain and whether there existed a quid pro quo;
16 whether there existed exigencies in the evidence; and
17 whether or not the sentence recommended is out of line with
18 similar cases.

19 So you see, though it is always open to a
20 sentencing judge to reject a joint recommendation, it is
21 clear that great weight must be given to such a
22 recommendation in all the circumstances, and most especially
23 in situations where the joint recommendation is based on a
24 plea bargain. Judges must be vigilant and vigorous in their
25 examination of joint recommendations based on plea bargains.

26 Joint recommendations, though, are not always
27 based on a plea bargain. Often there is a meeting of the
28 mind between counsel where both recognize that the
29 evidentiary basis for a plea is justified and both agree
30 that the sentencing precedents call for a particular
31 sentence or range of sentence. That is a true joint
32 recommendation. However, in some cases, that joint
33 recommendation is based on a true plea bargain; in other
34 words, there is some difficulty with the case and both sides

1 are prepared to cut their losses, so to speak. The accused
2 is prepared to enter a plea to a certain charge or set of
3 charges and a certain sentence or range of sentence is
4 presented. In these cases, there is an exchange of
5 consideration, a quid pro quo.

6 Because the accused is giving up something
7 significant, perhaps a chance he would be found not guilty
8 at trial, the Court of Appeal has rightfully said that in
9 those cases a sentencing judge who intends to reject a joint
10 recommendation must only do so after the most cautious and
11 exhaustive of examinations. As well, a judge should not
12 depart from a joint recommendation simply because he has an
13 opinion that the sentence proposed would not be enough.

14 Nowhere in the August submissions was the term
15 "plea bargain" used, yet it was front and centre in
16 September. This was a significant and material change in
17 the presentation of this case in court. I fully recognize
18 that a joint submission made by experienced counsel on the
19 basis of a true plea bargain should rarely be interfered
20 with. I recognize, as the Court of Appeal has said, that
21 individuals who give up certain rights should be able to
22 expect a relative degree of certainty in court. Yet, I am
23 left with the question as to why this was never mentioned.

24 If I had sentenced in August, it would have been
25 in ignorance of a material fact. The record will show my
26 displeasure at this material change in circumstances. This
27 was the first time I had heard that other charges facing the
28 accused had been stayed not because the accused had pled
29 guilty to dangerous driving causing death but because the
30 Crown was of the opinion there was no legal proof to proceed
31 with those charges. This was the first time I heard the
32 word "exigencies" in relation to the evidence the Crown had
33 available to it on the charge of dangerous driving cause
34 death. This was the first time I heard the phrase

1 "prosecution at risk".

2 Finally, although I had heard, in passing, from
3 Mr. Wolson in August of a prior adjournment in the case in
4 order for Mr. Minuk to refer the matter for further
5 investigation, this was the first time I was told the
6 details of a subsequent RCMP review of the scene
7 investigation and related investigated activity.

8 I will confess that I wondered why all of this was
9 not mentioned before. I can only conclude this was a
10 serious but inadvertent omission. However, the information
11 on this point substantially changed the picture for me. It
12 was critically important information but it should have been
13 presented in a complete form in August.

14 Further, I discovered that now the consumption of
15 alcohol by the accused was not an agreed fact in this case.
16 The record will show I was troubled by this. Mr. Wolson
17 explained that when he said impairment was not a factor in
18 the August hearing, he meant to say that any consumption of
19 alcohol was not a factor and could not be taken into account
20 in sentence. He agreed, in effect, that his words were not
21 as precise as they should have been but that his position on
22 this point was consistent.

23 We are all guilty, from time to time, of lack of
24 clarity. However, it is of utmost importance, we would all
25 agree, that in a court of law and in a criminal case,
26 clarity is critical. The result of a lack of clarity could
27 be a misunderstanding by a trier of fact that could give
28 rise to a wrong verdict or a wrong sentence. Words in the
29 courtroom are of utmost importance and, in this case, the
30 lack of clarity is significant.

31 While alcohol consumption does not mean the
32 accused was impaired, it is a factor, an aggravating factor,
33 in this case and an important factor in weighing the
34 appropriate sentence and then assessing the joint

1 recommendation.

2 So in these two important ways, the case in September
3 was disturbingly different to me. In the end, though, I
4 must accept what has now been presented and clarified.

5 I recognize as well that, in the minds of some,
6 the events of September the 12th might be viewed as a
7 zealous attempt to support a joint recommendation that was
8 in some jeopardy. While I reject that notion, it troubles
9 me to the extent that it reflects badly on the
10 administration of justice and can only serve to contribute
11 to undermine confidence in our system of justice and to
12 promote public cynicism.

13 So let us turn to that topic of what people really
14 believe happened the evening of February 24th and the
15 morning hours of February 25th, 2005, because I sense a
16 clear disconnect between the evidence before this court, and
17 therefore what I must sentence on, and what many in the
18 public may believe happened.

19 Mr. Zenk, judges do not leave their common sense
20 or their life experience at the door when they don their
21 robes. We are human beings like everyone else. So let me
22 tell you what many people really believe happened two and a
23 half years ago, not because it is something I can take into
24 account but because it is what is on the minds of many, many
25 people and why this case has attracted such emotion, passion
26 and controversy.

27 Simply put, Mr. Zenk, what many people believe is
28 that after work on February 24th, 2005, you went out
29 partying and drinking with your friends and police
30 colleagues; that you went to a bar until closing time and
31 then returned to the home of one of your friends where the
32 partying continued until the early morning hours when the
33 home owner went to bed but you didn't. You stayed up,
34 presumably with others.

1 We draw on our own experiences, Mr. Zenk, and for
2 many our experience may tell us that you partied and drank
3 the night away and then, just past 7:00 a.m., you got into
4 your vehicle to drive home, loaded, and ploughed into the
5 back of Crystal Taman's car, killing her.

6 But that is not the evidence before this court.
7 In fact, the case I heard is worlds apart from that.

8 I heard a case where a man worked a shift, was up
9 all night, drove home and for some inexplicable reason
10 failed to see warning lights or red lights in clear daylight
11 and drove into the back of a car. Maybe he was tired and
12 fell asleep. We don't know because he doesn't remember.
13 But it was described as a momentary lapse of attention,
14 something that could happen to any one of us and perhaps
15 has, without such tragic consequences.

16 Many in the public and many in this courtroom,
17 including, most importantly, Crystal's family, do not
18 understand why there is a difference between "what we all
19 know happened," and what has been heard in court. Why is it
20 that police officers, trained in the powers of observation,
21 seemingly had no relevant evidence to present to the court
22 as to the activities of Mr. Zenk during the evening of
23 February 24th and the early morning hours of February 25th,
24 2005? Is it because, as Mr. Minuk says, they were not
25 really paying attention to the activities of others and
26 since Mr. Zenk was not really important in the scheme of
27 things there is every reason to believe they wouldn't pay
28 attention? Well, that is what we are asked to accept, and
29 there is no evidence upon which I can accept anything else.
30 But Mr. Zenk, you will understand if many aren't suspicious
31 and cynical about whether this lack of information and
32 evidence is more a matter of a "thin blue line" where people
33 stand together to protect one of their own. Further, Mr.
34 Zenk, we learn that there were problems in the investigation

1 of this matter by attending police. You will understand if
2 some people look upon that as equally protective of a fellow
3 officer.

4 Finally, Mr. Zenk, the only person who could
5 really tell us what happened that night is you. You do not
6 have to, of course, because you are cloaked with the right
7 to remain silent. But nonetheless, it seems you have a
8 memory loss not substantiated by any medical evidence before
9 this court. I accept that lack of memory, Mr. Zenk, as I
10 must. You will understand that some may view that as more
11 than convenient, hence the difference between "what we all
12 know happened," and the case in court is worlds apart. It
13 is little wonder that this lends itself, potentially, to the
14 "perfect storm" of cynicism and why many feel you are, in
15 the proverbial sense, "getting away with murder". It is
16 then little wonder why many in the public believe you need
17 to be severely punished for this offence. They want their
18 pound of flesh. They want to hear the clanking of the cell
19 door.

20 But let me make it absolutely clear, Mr. Zenk,
21 those factors are not something this court or any court can
22 entertain in deciding a fit and appropriate sentence. To do
23 so would corrupt the very foundations of our justice system
24 and plunge our system into chaos. So it does not matter
25 what we think happened, what we must do is only sentence or
26 decide cases on the evidence before us. If we were to
27 substitute our opinions or the opinions of others for proof
28 and evidence, we would surely undermine fundamentally our
29 system of justice. For to replace our feelings or opinions
30 for facts would mean that any citizen could be the subject
31 of arbitrary justice, of decisions based, not on evidence
32 and proof, but on innuendo and personal biases.

33 So it is then, in this case, Mr. Zenk, as with all
34 others, I must sentence you on the evidence before me, and

1 let's review that evidence again.

2 As I earlier indicated, the evidence on August
3 22nd was that Mr. Zenk's plea was based on anecdotal
4 historical evidence of the consumption of alcohol along with
5 the facts of an accident whereby Mr. Zenk, driving at a
6 normal speed, ignored all sorts of clear warning lights and
7 signs and, on a normal day, drove his vehicle into the back
8 of Mrs. Taman's car at just past 7:00 a.m. The combination
9 of those factors I was told justified the plea. Yet on
10 September the 12th, the consumption of alcohol part of those
11 facts was disputed as I described.

12 What is the effect of this? Simply put, and this
13 is critical for people to understand, where there is a
14 difference in the facts presented, a sentencing judge must,
15 and I repeat, must accept the version offered by the accused
16 in the absence of proof of the facts by the prosecution.
17 There is no discretion here.

18 In other words, when Mr. Wolson says, "my client
19 does not agree" that there was any alcohol consumption by
20 him or that alcohol consumption is not an agreed fact, I
21 must accept that unless Mr. Minuk presents me with evidence.

22 You will recall that I asked Mr. Minuk if he was
23 calling evidence on this point, and after a recess he
24 indicated he was not. It was, in fact, Mr. Minuk who quoted
25 the case of R. v. Gardiner, which supports the proposition
26 that the Crown has the burden of proof of disputed facts
27 throughout the conduct of a case. Therefore, I must accept
28 that the factual basis for the plea of guilty to dangerous
29 driving cause death does not include the consumption of
30 alcohol, a fact that in my view is substantially different
31 to the case presented to me upon which I recalled counsel on
32 September the 12th.

33 Mr. Wolson, in fact, describes his client's
34 involvement and the basis of the plea as not keeping a

1 proper lookout, and the Crown accepts those circumstances as
2 appropriate to justify the plea.

3 This leads to the question as to why Mr. Minuk
4 chose not to call evidence on this point, the point of the
5 consumption of alcohol. Let me be clear, he is not obliged
6 to call evidence. What Mr. Minuk chose to do is not wrong
7 in any legal sense and is common practice, and my comments
8 on this issue are not intended to be critical of the
9 decision of Mr. Minuk not to call evidence on the disputed
10 facts. Oftentimes, I recognize that these types of issues
11 themselves become part of the plea bargain on facts that
12 take place in discussions between counsel. Counsel find
13 they have a dispute on a fact but no evidence will be called
14 on the disputed fact.

15 But, it raises a significant issue.

16 From this court's perspective, the consumption of
17 alcohol in this case is or could be a significant fact, and
18 I think it is a significant fact from the family's
19 perspective and from the public perspective, as well. It is
20 clearly an aggravating fact in the circumstances, even in
21 the absence of proof of impairment.

22 I wonder, then, why the consumption of alcohol was
23 mentioned at all if it was known it was a fact to be
24 disputed yet couldn't be or wouldn't be proven? You see, I
25 recognize that disputes as to facts go on daily in
26 sentencings in this province and throughout the country. In
27 most cases, evidence is not called, either because in a
28 practical sense it would not make any difference to the
29 sentence but also because the factual dispute may not be, in
30 the scheme of things, something that counsel feels is so
31 important enough that they have to go to battle over it.
32 But it seems to me, practically speaking and related to the
33 issue of public confidence and understanding, that there
34 should come a time when the old adage "put up or shut up"

1 should be used.

2 Clearly, in this case the consumption of alcohol
3 is a significant fact, everyone knows that, so why would it
4 be mentioned if the prosecution were not prepared to prove
5 it? There may be good reasons but they have not been made
6 clear to me. If there were police officers who witnessed
7 Mr. Zenk consuming alcohol, why were they not called to the
8 stand?

9 In some cases there may be good reason for counsel
10 to seriously consider whether it is better to simply refrain
11 from articulating a fact when they know it is in dispute and
12 won't be proven, or be prepared to call the evidence where
13 the dispute exists and let the trier of fact make the
14 evidentiary determination. There may be cases, and this is
15 one of them, that may almost compel the Crown to call its
16 evidence in proof of a material fact in dispute, and if it
17 does not have the evidence to call, then not to have
18 mentioned the fact at all or to at least have addressed the
19 issue of why no evidence is being called. To do otherwise
20 can have the effect of undermining confidence in the system
21 and confusing the issues in the public, and that is the
22 potential here.

23 At some point there comes a practical obligation
24 to call evidence and provide full disclosure to the court.
25 But, let me finish with what I started: There was no
26 obligation to do so and, in making my comments, I am not
27 intending to be critical of Mr. Minuk in this regard. My
28 comments are made in the hope that in the future, in cases
29 such as these, prosecutors will consider the importance of
30 calling evidence on disputed facts that have significant
31 import to a sentencing.

32 All told, the presentation of this case in court
33 and the evidence I have or do not have upon which to pass
34 sentence has left me frustrated and disappointed.

1 The case, in fact, changed so materially to me in
2 September that the first thing I did was to go back and
3 review cases on dangerous driving to satisfy myself that the
4 essential elements were still present to justify such a
5 plea. You will recall I asked Mr. Minuk if he agreed that
6 such a basis still existed and he agreed that it did. After
7 careful review, I concluded that such a basis for the plea
8 still existed.

9 Although the description of the driving by Mr.
10 Zenk was described as a momentary lapse of attention, it was
11 clearly more than that. This was not a case where someone,
12 while driving a motor vehicle, momentarily took their eyes
13 off the road and an accident ensued. In this case, the
14 lapse was much more than momentary. It involved Mr. Zenk
15 missing clearly marked overhead yellow warning lights and
16 the clear evidence of vehicles stopped at a clearly marked
17 red light. That is dangerous driving without question. Why
18 he drove in this fashion we may never know. It was only
19 about five minutes from the time he began to drive that
20 morning. He may have fallen asleep. We may never know.

21 However, in assessing the degree of dangerousness,
22 those facts fall clearly in the lower end of what has been
23 considered by the courts to be dangerous. There is no
24 impairment, there is no alcohol consumption, there is no
25 speed, there is no evidence of erratic driving. There was
26 inadvertence, more than momentary, but inadvertence with
27 tragic consequences.

28 On those facts, a properly informed public would
29 understand that perhaps there but for the grace of God go
30 many people. It does not make it right, it does not excuse
31 it, it does not decriminalize the behaviour, but those are
32 the facts upon which a sentence must be based. And on the
33 scale of cases of dangerous driving, these facts that I have
34 before me now fall much towards the lower end of that range

1 and scale.

2 Based on those facts, then, what is an appropriate
3 sentence?

4 Counsel have filed a number of cases and have
5 argued that a conditional sentence is appropriate based on
6 those authorities. I have reviewed all of those cases.
7 Based on the facts as I now have them and those precedents,
8 and based on the plea bargained joint recommendation, I
9 cannot disagree. I have concluded that it would be
10 inappropriate for me to deviate in these circumstances.

11 After carefully reviewing these cases and others,
12 based on the particular facts presented, a conditional
13 sentence is appropriate. Those facts also include, of
14 course, all of the comments made by counsel in justifying
15 the recommendation. Those include, not exhaustively, the
16 lack of prior record of the accused, his remorse, his guilty
17 plea and his loss of employment.

18 The Eckert case is clearly distinguishable in this
19 instance based on the prior and subsequent conduct of that
20 accused and his record. But as the Court of Appeal said in
21 Eckert, the facts do become all important and critical.
22 They can range in a continuum from a short period of
23 attention through to those that involve a significant
24 impairment while knowingly driving unsafe vehicles and
25 prolonged periods of driving at a high rate of speed.

26 The case as presented here to me is, as I have
27 already indicated, towards the lower end of the range of
28 that continuum.

29 The case of R. v. Burfoot is not too dissimilar to
30 this case. In that case, the accused pled guilty to a set
31 of circumstances where he ended up on the wrong side of a
32 road and caused the death of a driver coming the other way.
33 In that case, there was no alcohol consumption, no speeding,
34 no erratic driving prior to the accident. It appears that

1 we may never know why the accident occurred; that the
2 accused perhaps fell asleep or was daydreaming. An 18-month
3 conditional sentence was imposed.

4 In R. v. MacKenzie, the accused entered a guilty
5 plea to dangerous driving cause death. There was no joint
6 recommendation. The Crown asked for a custodial sentence of
7 18 months while the defence asked for a sentence of two
8 years less one day to be served conditionally in the
9 community. The facts were that Mr. MacKenzie admitted to
10 having several beer and was driving on Main Street in
11 Winnipeg in an erratic manner, squealing tires and passing
12 cars at a high rate of speed. The weather conditions were
13 poor: rain that later turned to snow. A passenger in his
14 car was killed. It was estimated Mr. MacKenzie's blood
15 alcohol content was between .07 and .10 at the time of the
16 accident. He had a prior record. There were certainly
17 facts in that case more aggravating than the ones that I
18 must accept here. Ultimately, though, a sentence of two
19 years less one day to be served conditionally in the
20 community was imposed in that case.

21 Under Section 742.1 of the Criminal Code, a court
22 can consider a conditional sentence where a person is
23 convicted of an offence except one punishable by a minimum
24 term of imprisonment and the court imposes a sentence of
25 less than two years, and is satisfied that serving a
26 sentence in the community would not endanger the safety of
27 the community and would be consistent with the fundamental
28 principles of sentencing as set out in Section 718 of the
29 Criminal Code. Those prerequisites are all met here.

30 It is also important to note the comments of the
31 Court of Appeal in many cases about conditional sentence
32 orders; included is the fact that conditional sentences are
33 sentences of imprisonment served in the community and the
34 Court of Appeal has noted that they are not to be viewed, as

1 such, as lenient sentences. There is no opportunity for
2 early release.

3 So, what is the effect of the fact that Mr. Zenk
4 was a police officer, albeit off duty at the time of the
5 accident? I raised that issue after the first hearing in
6 August. Counsel responded, in effect saying that his status
7 did not change the nature of the case and was a factor taken
8 into account in the recommendation. As well, it was pointed
9 out to me this offence did not take place during duty.

10 I want to be clear. I believe that there is a
11 higher standard required of police officers, whether on or
12 off duty, and of all those who are officers of the court,
13 frankly, and to whom the public looks for maintenance of law
14 and order in our society. We must expect those who we trust
15 to enforce our laws will themselves be of the utmost good
16 character.

17 It is clear that there are a line of cases that
18 clearly suggest that duty belongs, and while I recognize
19 that most of those cases presented dealt with offences
20 committed on duty, I believe that that duty extends 24 hours
21 a day, seven days a week. The powers of police officers do
22 not end with the end of their shift, so it is that their
23 duty and responsibility never end.

24 It is clear to me that this higher standard is
25 correctly articulated in the cases of R. v. Cusack, R. v.
26 Dosanjh, and R. v. Koopman, among many others, all of which
27 were cited at the hearing in September.

28 It does not necessarily mean that a police officer
29 convicted of a criminal offence will automatically be
30 subject to a more severe sentence but it is a factor that a
31 court must consider in all the circumstances. Does that
32 higher standard then change the nature of this case to the
33 extent that I should depart from the accepted sentences and
34 the joint recommendation?

1 Clearly, I initially felt this was something I had
2 to seriously consider and hence I called counsel back. I
3 was having real trouble with the joint recommendation based
4 on that fact and that fact alone to be sure. However, upon
5 lengthy reflection, I have to confess agonizing reflection,
6 I cannot find with certainty that this higher standard
7 changes the case for Mr. Zenk. And let me be perfectly
8 clear; I make that decision based on what I consider the
9 material change in facts presented to me in September. A
10 dangerous driving case based on inadvertence, and in the
11 absence of aggravating circumstances like the consumption of
12 alcohol and the other factors already mentioned, and based,
13 as I now know, on a true plea bargain should not attract a
14 jail sentence for anyone, even one like Mr. Zenk who is
15 subject to a higher standard. I recognize that the law
16 requires that any doubt on an appropriate sentence must be
17 exercised in favour of the accused.

18 Mr. Zenk, despite the fact that you appear
19 sincerely remorseful for your actions and despite your
20 previous and subsequent good character and despite the
21 significant support you have from family and friends and
22 their outpouring of expression of support for your generally
23 good character, and despite the loss of your chosen
24 employment, make no mistake I have no sympathy for you. You
25 are the author of your own fate. I will impose a sentence
26 and you will be required to live by the letter of that law
27 and that sentence. But long after it is over, the pain of
28 your actions will remain with the Taman family and those
29 affected by Crystal's death, and your punishment will be a
30 life sentence because you will never be able to escape the
31 memory of what you did on the morning of February 25th,
32 2005.

33 Further, your actions brought shame on the uniform
34 you wore and to all those other women and men who are sworn

1 to protect us. Perhaps the publicity surrounding this case
2 will have the sobering effect of altering the behaviour of
3 others in the future. I hope so. And if so, Crystal
4 Taman's death will not be in vain.

5 Before concluding today, I want to make a few
6 additional comments.

7 I do want to recognize, in fairness to you, Mr.
8 Minuk, that you can only deal the cards from the hand that
9 was given to you. In other words, you can't make a silk
10 purse out of a sow's ear. Nonetheless, I remain extremely
11 frustrated by the lack of available information and evidence
12 surrounding the activities of Mr. Zenk in the hours
13 preceding this tragedy.

14 As well, I want to make a brief comment on the
15 issues related to the media coverage that both counsel
16 addressed in September. Much has been written about this
17 case and much information has been presented in the media,
18 information not before this court. The information is not
19 something I can take into account, and I would never, and of
20 course, could never take it into account in any fashion.
21 However, in fairness to the media, I want to say that some
22 of the public misunderstanding could have been avoided had
23 there been a clear articulation of the plea bargain in this
24 case and the reason for it at the first sentencing hearing
25 in August.

26 I recognize that there may be cases where it is
27 not in the interests of the administration of justice to
28 publicly air the basis for a plea bargain, for example,
29 where to disclose information may jeopardize an ongoing
30 investigation or where that information might be sensitive
31 or confidential, or where to disclose would threaten the
32 safety of individuals, affect the integrity of the case
33 before the court or the like.

34 However, if there is no compelling reason why a

1 thorough airing of the basis for a plea bargain cannot be
2 heard in court, then it should be done so and it should be
3 done so at the earliest opportunity. To do so would
4 contribute to public understanding and make the process in
5 court more transparent. It would also help to diminish the
6 opportunity for the kind of speculation that is bound to
7 occur in the absence of such an explanation. In short, the
8 more information the better.

9 Plea bargaining is a necessary part of the
10 criminal justice system. It recognizes the vagaries and
11 weaknesses inherent in some cases. However, there must be
12 rules and transparency in court when plea bargains are made
13 unless there are compelling reasons not to. Much of the
14 misunderstanding and anguish that has arisen in this case
15 could have been avoided, in my opinion, if on August 22nd,
16 2007 a full explanation of the plea bargain and the
17 exigencies of the evidence and the factual basis upon which
18 the plea was entered had been placed before the court for
19 all to see. Failure to do that contributed to
20 misunderstanding and speculation.

21 And finally, I think we would all have been well
22 served in this case by a written agreed statement of facts.
23 That, as well, would have prevented any misunderstanding in
24 the courtroom.

25 Mr. Zenk, would you please stand up.

26 In the circumstances as proposed to me in the
27 joint recommendation, I sentence you to a period of
28 imprisonment of two years less one day to be served
29 conditionally in the community. The conditions of that
30 conditional sentence are as follows and they mirror the
31 conditions that were presented to me as part of the joint
32 recommendation by counsel.

33 The statutory conditions are as follows:

34 That you keep the peace and be of good behaviour.

1 That you appear before the court when required to
2 do so by the court.

3 That you report within 48 hours of today to your
4 conditional sentence supervisor and report thereafter in
5 such manner and at such times as required by the conditional
6 sentence supervisor.

7 That you remain within the jurisdiction of this
8 court unless you obtain written permission from either the
9 court or your supervisor in advance.

10 That you notify the court or your supervisor in
11 advance of any change of name or address and promptly notify
12 the court and your supervisor of any change of employment or
13 occupation.

14 That you reside at an address to be provided at
15 the time that you sign the conditional sentence order and
16 that you not change that address without the written consent
17 of either the conditional sentence supervisor or this court.

18 That you be bound by a curfew seven days a week
19 from 8:00 p.m. to 6:00 a.m. for the first 15 months of that
20 conditional sentence. The exceptions to that curfew are as
21 follows:

22 For the purpose of travelling to and from your
23 place of employment and home.

24 For the purpose of dropping your daughter at
25 daycare.

26 For the purpose of performing the community
27 sentence work order that I will order.

28 For travelling to and from the location, any
29 location for the purpose of performing the community service
30 work.

31 For the purpose of attendance at meetings with
32 your sentence supervisor.

33 Four hours per week as arranged in advance with
34 your sentence supervisor in order for you to attend to

1 personal needs, including medical and dental appointments
2 and any other special circumstances as approved in writing
3 in advance by your sentence supervisor.

4 Finally, any medical emergencies.

5 That you appear at the door of your residence and
6 answer the telephone in regard to any curfew check conducted
7 by your supervisor, any representative of Manitoba
8 Corrections, any representative of the Royal Canadian
9 Mounted Police, the Brandon Police Service, or any other
10 recognized police service.

11 That you abstain absolutely from the consumption
12 or possession of alcohol and the consumption and possession
13 of non-prescription drugs and other intoxicants.

14 That you perform 180 hours of community service
15 work within the first 18 months of this conditional sentence
16 order.

17 That you attend, participate in and complete a
18 substance abuse assessment and treatment as directed by your
19 supervisor.

20 That you keep a copy of your conditional sentence
21 order with you at all times when you are not at your
22 residence and that you produce it to any peace officer upon
23 request.

24 Mr. Wolson will have explained, no doubt, in his
25 discussions with you what a conditional sentence order
26 means. It is simply that. It is a sentence of imprisonment
27 in the community.

28 A breach of the conditional sentence order will
29 bring you back before the court and it is the practice in
30 this province that it brings you back before the judge that
31 sentenced you.

32 There are many remedies open to a judge if a
33 breach of a conditional sentence order is proven and, in
34 fact, proof that it did not occur lies on the offender. A

1 judge can continue the conditional sentence order, can amend
2 it or vary it, or can order that the person, if the breach
3 is proven, serve the remainder of the conditional sentence
4 order in a custodial facility. I say that only so that you
5 understand, Mr. Zenk, that any breach of these orders will
6 immediately bring you back, likely in custody, before me at
7 which time a determination would have to be made if the
8 breach were proven and, if it were proven, the consequences
9 to you could be significant, if you appreciate that.

10 As well, Mr. Wolson, I'll leave this to you, that
11 you will take your client to sign the order forthwith at the
12 clerk of the court's office, and if you, Mr. Zenk, have any
13 questions with respect to that order and its application, I
14 suggest that you either ask them now, ask at that time or
15 consult your counsel. Do you understand that?

16 Finally, I am ordering that costs be ordered and a
17 contribution towards the victim of crime surcharge fund as
18 well be ordered. Mr. Wolson, 30 days to pay those amounts?

19 MR. WOLSON: What is the amount, please?

20 THE COURT: Madam Clerk.

21 MR. WOLSON: Thirty days is, 30 days will be fine.

22 THE COURT: Do you have any questions, Mr. Zenk?

23 Comments or questions from counsel?

24 Court is adjourned.

25